

Federal Awards Reports in Accordance with the Uniform Guidance June 30, 2023

Southern California Association of Governments



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# Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

The Honorable Members of the Regional Council Southern California Association of Governments

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Southern California Association of Governments (SCAG), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise SCAG's basic financial statements, and have issued our report thereon dated December 6, 2023. Our report included emphasis of matter paragraphs regarding SCAG's adoption of Governmental Accounting Standards Board (GASB) Statement No. 96, *Subscription-Based Information Technology Arrangements*, effective July 1, 2022 and restatement of beginning net position/fund balance for the correction of an error.

### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered SCAG's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of SCAG's internal control. Accordingly, we do not express an opinion on the effectiveness of SCAG's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We identified certain deficiencies in internal control, described in the accompanying Schedule of Findings and Questioned Costs as items 2023-001 and 2023-002 that we consider to be material weaknesses.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether SCAG's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## SCAG's Response to Findings

*Government Auditing Standards* requires the auditor to perform limited procedures on SCAG's response to the findings identified in our audit and described in the accompanying Schedule of Findings and Questioned Costs. SCAG's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Ede Bailly LLP

Rancho Cucamonga, California December 6, 2023



**CPAs & BUSINESS ADVISORS** 

# Independent Auditor's Report on Compliance for the Major Federal Program; Report on Internal Control Over Compliance; and Report on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

The Honorable Members of the Regional Council Southern California Association of Governments

## **Report on Compliance for the Major Federal Program**

### **Opinion on the Major Federal Program**

We have audited Southern California Association of Governments' (SCAG) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on SCAG's major federal program for the year ended June 30, 2023. SCAG's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, SCAG complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2023.

### Basis for Opinion on the Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of SCAG and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of SCAG's compliance with the compliance requirements referred to above.

### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to SCAG's federal program.

## Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on SCAG's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about SCAG's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding SCAG's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of SCAG's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and
  report on internal control over compliance in accordance with the Uniform Guidance, but not
  for the purpose of expressing an opinion on the effectiveness of SCAG's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency in *internal control over compliance* is a deficiency in *internal control over compliance* with a type of compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency in *internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance of the type of type of type of the type of the type of the type of the type of type

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that we consider to be material control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

#### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of SCAG as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise SCAG's basic financial statements. We issued our report thereon dated December 6, 2023, which contained unmodified opinions on those financial statements. Our report included an emphasis of matter paragraph regarding SCAG's adoption of Governmental Accounting Standards Board (GASB) Statement No. 96, Subscription-Based Information Technology Arrangements, effective July 1, 2022, and a restatement of beginning net position/fund balance for the correction of an error. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Erde Bailly LLP

Rancho Cucamonga, California December 6, 2023

# Southern California Association of Governments Schedule of Expenditures of Federal Awards Year Ended June 30, 2023

Federal Grantor / Pass-through Grantor / Program or Cluster Title	Federal Financial Assistance Listing	Program / Project or Pass-through Identification Number	Total Expenditures	Amount Provided to Subrecipients
U.S. Department of Transportation				
Direct Assistance: Public Transportation Research, Technical Assistance, and Training:				
Public Transportation Research - FTA 5312 (Sunline/SCAG)	20.514	CA-2016-027	\$ 395,969	\$ 384,354
Public Transportation Research - FTA 5312 (Metro/Foothill)	20.514	CA-2017-089	46,287	46,287
Subtotal - Public Transportation Research			442,256	430,641
Federal Transit Cluster:				
Bus and Bus Facilities Formula Program (FTA 5339-RTA)	20.526	CA-34-0030	741,460	741,460
Bus and Bus Facilities Formula Program (FTA 5339-Sunline)	20.526	CA-2016-027	46,552	46,552
Subtotal - Federal Transit Cluster			788,012	788,012
Passed through the California Department of Transportation: Highway Planning and Construction:				
FHWA Metropolitan Planning	20.205	74A0822	27,269,188	-
FHWA Partnership Planning and Research	20.205	74A0822	102,144	-
FHWA Planning and Construction	20.205	ATPLNI-6049(018)	10,466	10,466
Subtotal - Highway Planning and Construction			27,381,798	10,466
Metropolitan Transportation Planning and State and Non-Metropolitan Planning and Research:				
FTA 5303 Metropolitan Planning	20.505	74A0822	11,195,696	
Subtotal - Metropolitan Transportation Planning and State and Non-Metropolitan Planning and Research			11,195,696	
Passed through the California Office of Traffic Safety: Highway Safety Cluster:				
State and Community Highway Safety	20.600	PS21017	835,033	356,241
State and Community Highway Safety	20.600	PS23033	340,606	
Subtotal - Highway Safety Cluster			1,175,639	356,241
Total - U.S. Department of Transportation			\$ 40,983,401	\$ 1,585,360

Federal Grantor / Pass-through Grantor / Program or Cluster Title	Federal Financial Assistance Listing	Program / Project or Pass-through Identification Number	Total Expenditures	Amount Provided to Subrecipients
U.S. Department of Energy				
Direct Assistance: Conservation Research and Development:				
DOE/NETL Clean Cities Outreach	81.086	DE-EE0009553	\$ 111,576	\$-
Passed through the University of California: Conservation Research and Development:				
DOE/NETL Artificial Intelligence-Base Mobility Monitoring System	81.086	2021-1605	13,419	
Passed through the LA Cleantech Incubator: Conservation Research and Development:				
DOE/NETL Testing and Evaluation of Curb Management	81.086	DE-EE0009659	38,733	
Total - U.S. Department of Energy			163,728	<u> </u>
Total Federal Financial Assistance			\$ 41,147,129	\$ 1,585,360

# Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards includes the federal award activity of the Southern California Association of Governments (SCAG) under programs of the federal government for the year ended June 30, 2023. The information is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of SCAG, it is not intended to and does not present the financial position, changes in net position of SCAG.

# Note 2 - Summary of Significant Accounting Policies

Expenditures reported in the schedule are reported on the modified accrual basis of accounting, except for subrecipient expenditures, which are recorded on the cash basis. When applicable, such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

# Note 3 - Indirect Cost Rate

SCAG has not elected to use the 10% de minimis cost rate.

Section I – Summary of Auditor's Results		
FINANCIAL STATEMENTS		
Type of auditor's report issued	Unmodified	
Internal control over financial reporting: Material weaknesses identified Significant deficiencies identified not considered	Yes	
to be material weaknesses	None Reported	
Noncompliance material to financial statements noted?	Νο	
FEDERAL AWARDS		
Internal control over major program: Material weaknesses identified Significant deficiencies identified not considered	Νο	
to be material weaknesses	None Reported	
Type of auditor's report issued on compliance for major programs:	Unmodified	
Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance 2 CFR 200.516:	No	
Identification of major programs:		
Name of Federal Program or Cluster	Federal Financial Assistance Listing Number	
Highway Planning & Construction	20.205	
Dollar threshold used to distinguish between type A and type B programs:	\$1,234,414	
Auditee qualified as low-risk auditee?	No	

#### Section II – Financial Statement Findings

# 2023-001 Financial Reporting Type of Finding: Material Weakness

#### Criteria:

Management is responsible for the preparation and fair presentation of the financial statements. Management is responsible for ensuring that all financial records and related information is reliable and properly recorded.

#### Condition:

During our audit, SCAG identified the following misstatements:

- Capital assets, net of accumulated amortization were incorrectly recorded as expenditures in the general fund, resulting in understatement of fund balance in the governmental balance sheet and governmental activities net position totaling \$210,481.
- Revenue totaling \$805,580 was incorrectly recognized in prior years in nonmajor funds, resulting in an overstatement of fund balance in the governmental balance sheet.
- Capital assets were not recorded in the statement of net position, resulting in an understatement of net position totaling \$366,040.

#### Cause:

Account analysis and review of revenue and capital assets did not identify the misstatements.

# Effect:

Adjustments were necessary to fairly present the financial statements.

### Context:

The condition was noted by SCAG during their analysis of capital assets and revenue.

### **Recommendation:**

We recommend that SCAG review and strengthen its procedures over the review of transactions and the financial statements.

### Views of Responsible Officials:

Management agrees with the finding. See attached corrective action plan.

### 2023-002 Financial Reporting and Closing Type of Finding: Material Weakness

## Criteria:

Management is responsible for the preparation of the basic financial statements and all accompanying information and well as representations contained therein, and the fair presentation in conformity with U.S. generally accepted accounting principles. This requires management to perform a year-end closing process to accumulate, reconcile and summarize information for inclusion in the annual financial statements.

## Condition:

During our audit we identified the following adjustments, which were posted as part of the audit:

- \$353,713 to remove REAP AB101 receivable and advance from grantor.
- \$6,326,402 to remove REAP 2021 unbilled receivable and advance from grantor.
- \$375,500 to remove LACMTA receivable and advance from grantor.
- \$337,067 to remove MSRC unbilled receivable and deferred inflow of resources.

### Cause:

SCAG's procedures did not allow for the proper classification or timely adjustments required for financial reporting.

# Effect:

Adjustments were necessary to fairly present the financial statements.

# Context:

The condition was identified during our testwork of receivables, advances from grantors, and deferred inflows of resources.

# **Recommendation:**

We recommend SCAG review its closing policies and procedures in place to ensure amounts are properly captured, reconciled, classified, and reported in a timely manner.

# Views of Responsible Officials:

Management agrees with the finding. See attached corrective action plan.

# Section III – Federal Award Findings and Questioned Costs

None reported.

# **Financial Statement Findings**

Finding No.	Progam	Status of Corrective Action
2022-001	Financial Reporting	Partially implemented - refer to finding 2023-001
Federal Award	Findings	

None reported.



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### Corrective Action Plan

#### Finding 001 Summary:

During the performance of the FY 2022-23 audit, SCAG identified the following misstatements:

- Capital assets, net of accumulated amortization, were incorrectly recorded as expenditures in the general fund, resulting in understatement of fund balance in the governmental balance sheet and governmental activities net position totaling \$210,481.
- Revenue totaling \$805,580 was incorrectly recognized in prior years in nonmajor funds, resulting in an overstatement of fund balance in the governmental balance sheet.
- Capital assets were not recorded in the statement of net position, resulting in an understatement of net position totaling \$366,040.

#### Responsible Individual for the Implementation of the Corrective Action Plan:

Cindy Giraldo, Chief Financial Officer Beatriz Valdez, Controller

#### **Corrective Action Plan:**

SCAG has implemented new and strengthened procedures for the review of financial transactions. These procedures led to management's discovery of the misstatements noted above. Management will continue these new procedures to ensure the continued accurate accounting of financial transactions.

#### **Anticipated Completion Date:**

Completed.

### Finding 002 Summary:

During the performance of the FY 2022-23 audit, Eide Bailly identified the following adjustments, which were posted as part of the audit:

- \$353,713 to remove REAP AB101 receivable and advance from grantor.
- \$6,326,402 to remove REAP 2021 unbilled receivable and deferred inflow of resources.
- \$375,500 to remove LACMTA receivable and advance from grantor.
- \$337,067 to remove MSRC unbilled receivable and deferred inflow of resources.

### Responsible Individual for the Implementation of the Corrective Action Plan:

Cindy Giraldo, Chief Financial Officer Beatriz Valdez, Controller

#### **Corrective Action Plan:**

SCAG identified three of the four transactions as unique and had discussions with Eide Bailley on the proper classification. Based on those discussion, SCAG management classified the transactions as described above and followed the same presentation for the fourth transaction. SCAG staff will document the proper classification and ensure any future transactions are classified correctly. In addition, SCAG staff has received additional training on the presentation of accounts receivable and unearned revenue.

#### **Anticipated Completion Date:**

Completed.